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RUEKJCS/SECDEF WASHDC  
RUEASWA/DTRA ALEX WASHINGTON DC//OSAE  
RUESDT/DTRA-OSSES DARMSTADT GE  
RHMFISS/CDR USEUCOM VAIHINGEN GE  
RUEKJCS/JOINT STAFF WASHDC//J5-DDPMA-IN/CAC/DDPMA-E//  
RUEAHQA/HQ USAF WASHINGTON DC//XONP//

UNCLAS SECTION 01 OF 02 USOSCE 000282

SENSITIVE  
SIPDIS

STATE FOR VCI/CCA, EUR/RPM  
NSC FOR FRIEDT, HAYDEN  
JCS FOR J5 NORWOOD, COL SMITH  
OSD FOR ISA (KEHL, WALLENDER)

E.O. 12958: N/A

TAGS: [KCFE](#) [OSCE](#) [PARM](#) [PREL](#)

SUBJECT: CFE/JCG DECEMBER 2009 MEETINGS - NATO, DON'T SHIFT  
THE BLAME TO RUSSIA

Sensitive but Unclassified; please protect accordingly. Not  
for Internet.

¶1. (SBU) Summary: At the December 8 and 15 Joint Consultative  
Group (JCG) plenary meetings, Allies objected to three more  
cases of Russia refusing CFE inspection requests. Denmark,  
on behalf of NATO states, made a statement calling on Russia  
to provide its annual CFE Treaty information exchange data,  
noting that failure to do so could make it difficult for us  
to provide information to Russia in the future. Russia,  
citing the Athens Ministerial NATO statement, called on all  
States to demonstrate the political will to negotiate "a way  
forward on the basis of the Parallel Actions Package so that  
together we can preserve the benefits of this landmark  
regime."

¶2. (SBU) As expected, Russia did not provide its CFE annual  
exchange of military information, nor did we receive the  
one-page summary provided the past two years. Russia said  
the one-page summary should be available by next week. The  
U.S. provided its data as JCG.EMI/14/09. Azerbaijan again  
declared tanks and artillery over allowed national limits  
under CFE. The first meeting of the JCG in 2010 will take  
place on January 19. End Summary.  
Russia - Please Provide Data  
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¶3. (SBU) At the December 15 JCG Plenary, Denmark, on behalf  
of NATO CFE parties, made a statement requesting that Russia  
provide its CFE Treaty data, noting that Allies have agreed  
to submit our data to all States Parties in order to fulfill  
our Treaty obligations. (JCG.JOUR/713, Annex 1). The NATO  
statement also referenced the Allied statement at the OSCE  
Ministerial MC.DEL/78/09, which was also appended to the  
Journal of this meeting.

¶4. (SBU) Initial mission rep analysis of the annual exchange  
of military information (effective as of 1 Jan 2010) provided  
by CFE States Parties resulted in one significant finding:  
Azerbaijan declared 161 Battle Tanks and 140 artillery pieces  
respectively over their allowed national limits under the CFE  
treaty.

¶5. (SBU) Russian Ambassador Ulyanov responded officially to  
the NATO statement, drawing attention to their view of "one  
serious internal inconsistency in the position taken by the  
Alliance." (JCG.JOUR/713/Annex 2) Ulyanov says NATO calls for  
Russia to lift its moratorium are not consistent with our  
commitment to the PAP. Russia believes this is an  
unrealistic approach, and NATO's absolute unwillingness to  
engage in substantive and intensive work to extricate the CFE

Treaty from crisis is most worrying. Russia shares Allied concerns about the current situation which carries the risk of the erosion or even complete loss of the conventional arms control regime. Russia is pleased that the Allied statement at the Athens Ministerial calls for "...intensified efforts in cooperation with Russia in 2010 to find a way forward on the basis of the PAP so that together we can preserve the benefits of this landmark regime."

¶6. (SBU) Ukraine and Moldova made national statements supporting the Danish statement, and urging that action be taken toward full implementation of the Treaty by all States Parties. Both reaffirmed their continued commitment to implement and preserve the regime.

Three More Inspection Refusals

¶7. (SBU) Canada (Gosal), made a statement regretting Russia's refusal of its inspection request scheduled for 14 December (JCG.JOUR/713, Annex 3). At the December 8 JCG meeting, the U.S. and Hungary also made statements about recent Russian refusals of inspections. (JCG.JOUR/712 Annexes 1 and 2). On December 8, thirteen Allies spoke in support of these statements. On December 15, fifteen Allies supported, including the U.S. (JCG.JOUR/713, Annex 4).

¶8. (SBU) Russia, unable to resist the opportunity for the last word of 2009, called these Allied statements "divorced from political reality." Ulyanov began by declaring that the CFE Treaty started degrading in the 1990's, and only due to Russian efforts was it possible to find a way to keep it (read: a/CFE). He went on to say the Treaty has been further deteriorating for the past decade. This is because of NATO's refusal to engage. Clearly addressing the NATO delegations,

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Ulyanov closed with "Let's call a spade a spade - don't shift the blame to Russia." NOTE: As the final plenary took place the day after the FSC-organized Heads of Verification (HOV) meeting in Vienna, the JCG audience was both larger and more senior than average - a tempting target for Ulyanov's theatrics. End Note.

FULLER